

Message Text

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ICAO, USIAEA, UNIDO

FOLLOWING REPEAT GENEVA 0436 ACTION STATE INFO PARIS ROME USUN
NEW YORK JAN 12.

QUOTE LIMITED OFFICIAL USE GENEVA 0436

PARIS FOR UNESCO

ROME FOR FAO

FOR ASSISTANT SECRETARY MAYNES FROM AMBASSADOR VANDEN
HEUVEL

E. O. 11652: N/A
TAGS: AORG, UN
SUBJECT: GENEVA GROUP WORK PROGRAM LOOKING TOWARD
CONSULTATIVE LEVEL SESSION.

SUMMARY. GENEVA GROUP (GENERAL) AGREED JANUARY 11 TO
SCHEDULE NEXT CONSULTATIVE LEVEL SESSION MAY 2-3 AND
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MEETING OF EXPERTS ON PROGRAM ANALYSIS FEBRUARY 23-24.
FORWARD PROGRESS ON PREPARATIONS FOR CONSULTATIVE LEVEL
MEETING CONTINUE OTHERWISE TO BE STALLED, HOWEVER, UNTIL
DISCUSSION PAPERS PROMISED BY THE US AT THE LAST
CONSULTATIVE LEVEL MEETING CAN BE CIRCULATED AND A WORK
PROGRAM ORGANIZED. PAPERS THE US UNDERTOOK TO PRODUCE
ARE RECALLED IN PARAS 5-6 BELOW, AND THE SPECIFIC

GUIDANCE THE MISSION FEELS IT NOW REQUIRES IS SET OUT IN
PARA 8. END SUMMARY.

1. WE FIND OURSELVES AT MID-POINT BETWEEN THE THIRD AND
FOURTH GENEVA GROUP CONSULTATIVE LEVEL SESSIONS CONCERNED
WITH THE INDICATIVE TARGET FIGURE EXERCISE. AT A GG
MEETING ON WEDNESDAY, JANUARY 11, THE DATES OF MAY 2-3
WERE FIXED FOR THE NEXT CONSULTATIVE LEVEL SESSION
(GENEVA 116). THUS, THE TIMEFRAME HAS BEEN SET WITHIN
WHICH FURTHER CONCRETE STEPS WILL HAVE TO BE TAKEN IF
PREPARATIONS FOR THE MAY CONSULTATIVE LEVEL SESSION ARE TO
ADVANCE THE WORK.

2. EVOLUTION OF THE INDICATIVE TARGET FIGURE APPROACH
DURING GG MEETINGS LAST YEAR QUICKLY POINTED TO THE
ESSENTIALITY OF IMPROVING NATIONAL COORDINATION IN
CAPITALS. THIS, IN TURN, SHOWED THE NEED FOR DEVELOPING
NATIONAL ANALYTIC CAPABILITIES FOR PROGRAMS AND BUDGETS
WHICH NECESSITATED THE NEED FOR A COMMON APPROACH TO
CONDUCTING ANALYSES IN GENEVA GROUP CAPITALS SO THAT
DISCUSSION MIGHT BE COMPREHENSIBLE. OUT OF THIS CAME
THE "STANDARD ANALYTICAL FRAMEWORK FOR BUDGET ANALYSIS",
AND THE COMMITMENT TO DEVELOP A COMPLEMENTARY PAPER ON
PROGRAM ANALYSIS. AT THE WEDNESDAY MEETING, JANUARY 11,
THE GG ESTABLISHED FEBRUARY 23-24 AS THE DATE ON WHICH
EXPERTS SHOULD COME FROM CAPITALS TO DO THIS WORK. THIS
WILL BE THE SUBJECT OF A SEPTTEL.

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3. THE PROBLEM, AS WE SEE IT, IS THAT THE MAIN EFFORT
BECAME DIFFUSED AT THE LAST CONSULTATIVE LEVEL MEETING.
THE AGREED CONCLUSIONS OF THAT MEETING WERE SUCH THAT
WE PRESENTLY FIND OURSELVES WITH SO MANY CONSEQUENTIAL
PROJECTS ON THE DRAWING BOARD THAT THE DIALOGUE WITHIN
THE GENEVA GROUP IS TENDING TO BECOME INCOHERENT. THIS
WAS ESPECIALLY EVIDENT IN THE NOVEMBER 23 MEETING
(GENEVA 11036). IT IS THE MISSION'S VIEW THAT WE NEED
NOW TO RECOVER THE MAIN THRUST OF THE INDICATIVE TARGET
FIGURE EXERCISE AND RELATE IT IN A MORE COHERENT WAY TO
THE PROJECTS WHICH WE OURSELVES WERE LARGELY RESPONSIBLE
FOR INITIATING (FORMATS FOR ANALYSES, DEFINITION AND
ASSESSMENT OF TECHNICAL COOPERATION/TECHNICAL ASSISTANCE,
TOTALITY OF RESOURCES, PERSONNEL COSTS AND PROBLEMS OF
COORDINATION IN CAPITALS.)

4. THE BURDEN RESTS PARTICULARLY HEAVILY UPON THE US SIDE
BECAUSE WE--AND GENERALLY WE ALONE--UNDERTOOK AT THE LAST
CONSULTATIVE LEVEL MEETING TO PREPARE DOCUMENTATION
ELABORATING UPON MOST OF THESE PROJECTS. IT IS OUR
IMPRESSION THAT THERE NOW EXISTS SOME UNCERTAINTY ABOUT
THESE US UNDERTAKINGS AND HOW THEY BEAR ON THE MAIN

PROJECT--THE INDICATIVE TARGET FIGURE EXERCISE. TO GET THINGS UN-STUCK NOW, IT IS INCUMBENT UPON US TO CIRCULATE AND ARRANGE FOR DISCUSSION OF THESE PAPERS SOON. INDEED, WE HAVE SERIOUS DOUBTS ABOUT THE POSSIBILITY OF A MEANINGFUL CONSULTATIVE LEVEL MEETING IN MAY UNLESS WE CAN DISTRIBUTE THE PAPERS WE HAVE PROMISED IN TIME FOR A PRELIMINARY DISCUSSION AT A GG GENERAL MEETING IN EARLY FEBRUARY SO THAT THEY CAN THEN BE CONSIDERED IN CAPITALS.

5. PAPERS PROMISED AT THE CONSULTATIVE MEETING IN NEW YORK ARE AS FOLLOWS:

(A) PROGRAM ANALYSES: THE US (AND CANADA) REPORTED THAT NATIONAL ANALYSES OF THE PROGRAMS OF THE MAJOR LIMITED OFFICIAL USE

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SPECIALIZED AGENCIES WERE UNDERWAY AND WOULD BE MADE AVAILABLE TO THE RESPECTIVE LOCAL GENEVA GROUPS UPON COMPLETION TO FACILITATE THEIR SETTING INDICATIVE TARGET FIGURES FOR THE 1980-81 BUDGET CYCLES. THESE FIGURES MUST BE ARRIVED AT PROMPTLY IF THE LOCAL GENEVA GROUPS ARE TO HAVE AN IMPORTANT INFLUENCE UPON THE SIZE OF THE BUDGETS FOR THAT PERIOD.

(B) TECHNICAL COOPERATION AND TECHNICAL ASSISTANCE: THE US UNDERTOOK TO CIRCULATE TO THE GENEVA GROUP (GENERAL) A PAPER ON THIS SUBJECT WHICH WAS TO DISCUSS, INTER ALIA, THE PROBLEM OF DEFINING TECHNICAL COOPERATION AND TECHNICAL ASSISTANCE WITH RESPECT TO THE PROGRAMS OF SPECIALIZED AGENCIES. HERE, TOO, THE WORK OF LOCAL GENEVA GROUPS ON ESTABLISHING INDICATIVE TARGET FIGURES MAY BE DELAYED SO LONG AS THERE IS A POSSIBILITY THAT CONCEPTUAL DIFFERENCES COULD ARISE. IN THIS CONNECTION, THE MISSION STRONGLY RECOMMENDS THAT THE US PAPER BE PRESENTED INITIALLY AS A DISCUSSION PAPER, RATHER THAN AS A DEFINITIVE STATEMENT WITH RESPECT TO US POLICY (AS STATE 279370 SEEMED TO FORESHADOW) IF IT IS OUR OBJECTIVE TO DEVELOP A BROAD CONSENSUS AMONG GENEVA GROUP MEMBERS ON THE DEFINITION QUESTION. IF THIS IS NOT TO BE OUR PURPOSE, THE MISSION WOULD CAUTION AGAINST INTRODUCING ANY SUCH PAPER INTO GENEVA GROUP ACTIVITY AT THIS STAGE.

(C) FIELD EVALUATION: THE US REPORTED IT WAS DEVISING A PROPOSAL FOR FIELD EVALUATION OF SPECIALIZED AGENCY PROGRAMS TO BE UNDERTAKEN IN A SELECTED NUMBER OF DEVELOPING COUNTRIES. IT WAS AGREED THAT THIS PROPOSAL, UPON PRESENTATION, SHOULD BE CONSIDERED IN THE FIRST INSTANCE BY THE GENEVA GROUP (GENERAL), PARTICULARLY THE FEASIBILITY OF MULTILATERAL COOPERATION ON ONE TEST PROJECT. LIMITED OFFICIAL USE

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(D) TOTALITY OF RESOURCES: AS THE CONTRAST BETWEEN STATE 278230, PARA 4, AND GENEVA 11036, PARA 3, SHOWS, WE FIND OURSELVES MOVING AT CROSS PURPOSES WITH SOME OTHER GENEVA GROUP MEMBERS ON THIS SUBJECT. IF WE WISH TO MAKE PROGRESS ON THIS IDEA, THE MISSION BELIEVES IT WILL NEED TO BE EXPLAINED IN CLEARER, AND PREFERABLY WRITTEN FORM. A BETTER APPROACH MIGHT BE FOR THE US TO DEVELOP FIRST THE HISTORICAL PICTURE OF THE TOTALITY OF RESOURCES WHICH HAVE BEEN MADE AVAILABLE IN THE PAST, AND THEN TRY TO DRAW FROM THIS WHATEVER IMPLICATIONS THE ANALYSIS SHOWS FOR ASSESSED BUDGETS.

6. IN ADDITION TO THE FOREGOING PAPERS, THE US INDICATED IT WISHED TO RAISE AT THE NEXT CONSULTATIVE LEVEL MEETING THE BROAD QUESTION OF SALARIES PAID TO INTERNATIONAL CIVIL SERVANTS. IF THERE IS TO BE A STRUCTURED AND USEFUL EXCHANGE, IT WOULD SEEM HIGHLY DESIRABLE THAT THE US CIRCULATE WELL IN ADVANCE A DISCUSSION PAPER OUTLINING THE AREAS OF CONCERN AND THE REMEDIES ENVISIONED.

7. WE HAVE AGREED WITH THE UK MISSION THAT THERE SHOULD BE A MEETING OF GENEVA CO-CHAIRMEN SOON (A) TO IDENTIFY DOCUMENTATION THAT CAPITALS HAVE AGREED TO PREPARE AND (B) TO ORGANIZE A WORK PROGRAM FOR THE GG (GENERAL) WHICH WILL ENABLE PREPARATIONS TO BE COMPLETED FOR THE SPRING CONSULTATIVE LEVEL SESSION. GIVEN THE USUAL NEED FOR TIME LAPSES TO PERMIT EXCHANGES BETWEEN MISSIONS AND CAPITALS AS WORK PROCEEDS, THE STARTING POINTS FOR THE PROJECTS, THE CIRCULATION OF DOCUMENTATION, NEED TO BE SET SOON.

8. GUIDANCE REQUESTED. MISSION WOULD APPRECIATE BEING INFORMED OF:

(A) DATE OR DATES ON WHICH THE DEPARTMENT EXPECTS TO
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HAVE THE PAPERS READY THAT ARE OUTLINED IN PARA 5 ABOVE,
AND

(B) CLARIFICATION WHICH MISSION MAY USE AS BACKGROUND ABOUT THE DISCUSSION THE US WILL SEEK TO HAVE ON THE INTERNATIONAL CIVIL SERVANTS' SALARIES' QUESTION AND CONFIRMATION WHETHER THE US EXPECTS TO CIRCULATE A PAPER

ON THIS SUBJECT IN ADVANCE OF THE CONSULTATIVE LEVEL
SESSION (AS MISSION FEELS IT SHOULD, AND NOT LATER THAN
MARCH TO BE FULLY USEFUL).

9. MISSION WOULD APPRECIATE RECEIVING THE FOREGOING
GUIDANCE BY JANUARY 23, AS THE UK AMBASSADOR AND I PLAN
TENTATIVELY TO ARRANGE FOR A CO-CHAIRMEN'S MEETING ON THIS
SUBJECT DURING THAT WEEK. VANDEN HEUVEL UNQUOTE
CHRISTOPHER

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